

## Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 EA-06 NEA-09 ISO-00 SCCT-01 OIC-02

CIAE-00 DODE-00 PM-03 H-01 INR-07 L-02 NSAE-00 NSC-05

PA-01 RSC-01 PRS-01 SP-02 SS-15 USIA-06 COME-00 EB-07

LAB-04 SIL-01 /097 W

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R 231242Z JAN 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 7434

AMEMBASSY CANBERRA

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TOKYO

USMISSION USUN NEW YORK

USMISSION EC BRUSSELS

AMEMBASSY RABAT

AMEMBASSY TEL AVIV

C O N F I D E N T I A L BONN 01142

E.O. 11652: GDS

TAGS: ILO, PLO, PFOR, ADRG, ELAB, IS, GW

SUBJECT: ILO - REQUEST FOR POSTPONEMENT OF CONSIDERA-  
TION OF PLO OBSERVER STATUS

REF: STATE 012808

1. THE EMBASSY LABOR ATTACHE CONSULTED WITH THE FRG  
GOVERNMENT MEMBER OF THE ILO GOVERNING BODY DR.  
WINFRIED HAASE AND HIS DEPUTY V. KLOTZ ON THE  
DESIRABILITY OF OBTAINING A POSTPONEMENT OF GOVERNING  
BODY CONSIDERATION OF THE PLO REQUEST FOR OBSERVER  
STATUS IN THE ILO.

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2. HAASE INDICATED THAT THE FRG IS SYMPATHETIC TO SUCH A TACTICAL MOVE. HOWEVER, HE IS PESSIMISTIC ABOUT THE RESULTS IF THE ILO STANDING ORDERS COMMITTEE REACHES THE STAGE OF PRESENTING AN AGREED RECOMMENDATION TO THE GOVERNING BODY ON CHANGING THE STANDING ORDERS TO PERMIT THE PLO TO HAVE OBSERVER STATUS. HAASE COMMENTED THAT PROSPECTS ALSO ARE NOT FAVORABLE FOR INTERNAL COMMITTEE OPPOSITION WITHIN THE STANDING ORDERS COMMITTEE UNLESS THE WORKER MEMBERS OF THIS COMMITTEE TAKE A STRONG STAND AGAINST THE STANDING ORDERS CHANGES. A DIVIDED STANDING ORDERS COMMITTEE REPORT WOULD PROVIDE ONE OF THE FEW AVAILABLE OPPORTUNITIES FOR A DEBATE IN THE GOVERNING BODY. IF THE ISSUE COMES TO A VOTE, HE BELIEVES THE SUPPORTERS OF PLO RECOGNITION WILL WIN, ALTHOUGH THE VOTE MIGHT BE CLOSE. AMONG THE WEST EUROPEAN GOVERNMENT MEMBERS OF THE GOVERNING BODY THE FRG, UK AND POSSIBLY ITALY WOULD LIKELY SUPPORT REJECTION OF THE PLO REQUEST. HOWEVER, FRENCH SUPPORT IS DOUBTFUL. POSSIBLE DECIDING VOTES MAY BE CAST BY PANAMA, BOLIVIA, COLOMBIA AND ECUADOR, WHOSE POSITION ON THIS ISSUE IS STILL UNCLEAR.

3. HAASE OPINED THAT THE OPTION OF THE ILO DIRECTOR GENERAL AND HIS LEGAL ADVISER WOLF ARRANGING A POST-PONEMENT OF THIS AGENDA ITEM MIGHT OFFER MORE PROSPECTS OF SUCCESS. THEY COULD USE LEGAL PROBLEMS AND IMPLICATIONS ASSOCIATED WITH THE FORMULATION OF THIS REQUEST TO PERMIT PARTICIPATION OF "LIBERATION MOVEMENTS" IN THE ILO AS REASONS FOR FURTHER LEGAL STUDY IF THEY WISHED SUPPORT REJECTION OF THE PLO REQUEST. UNFORTUNATELY, THE UN RECOGNITION OF THE PLO CREATES PROBLEMS NOW FOR SUCH A MOVE IN THE ILO.

4. HAASE EXPRESSED GENERAL DOUBTS ABOUT THE EFFICACY OF DELAYING TACTICS. PAST EXPERIENCE SUGGESTS, HE SAID, THAT THEY COULD LEAD TO COMPROMISES IN FURTHER NEGOTIATION WHICH WOULD ULTIMATELY RESULT IN THE FORCES SUPPORTING PLO RECOGNITION IN THE ILO ACHIEVING THEIR OBJECTIVE. IT MIGHT BE BETTER, HAASE THOUGHT, FOR THE US TO MAKE CLEAR BEFORE THE FEB. 17 MEETING OF THE GOVERNING BODY, IN PRIVATE NEGOTIATIONS WITH THE DIRECTOR

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TOR GENERAL AND AMONG GOVERNING BODY MEMBERS, THE SPECIFIC CONSEQUENCES IN THE US OF PLO RECOGNITION. HAASE'S POINT WAS THAT IF THESE CONSEQUENCES WERE SERIOUS ENOUGH, THEY MIGHT HAVE A SALUTARY EFFECT ON THE DIRECTOR GENERAL'S AND GOVERNING BODY MEMBERS' CONSIDERATION OF THE MATTER.

5. SINCE THE PLO ITEM IS ONE OF THE LAST ITEMS ON THE

AGENDA FOR THE FEB. 17 GOVERNING BODY MEETING, THERE  
ALSO WILL BE TIME FOR FURTHER CONSULTATIONS IN GENEVA  
ON THIS MATTER, HAASE AND KLOTZ SAID.  
HILLENBRAND

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLICIES, RECOGNITION, MEETING OBSERVERS, INTERNATIONAL LABOR ORGANIZATIONS, MEETINGS  
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**Copy:** SINGLE  
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**Disposition Approved on Date:**  
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**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**TAGS:** PFOR, AORG, ELAB, IS, GE, ILO, PLO  
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